

## Los Angeles County Department of Regional Planning



Planning for the Challenges Ahead

October 21, 2014

Core Development Verizon 2749 Saturn Street Brea, CA 92821 ATTN: Aaron Whiting

**REGARDING:** PROJECT NO. R2014-00692-(1)

CONDITIONAL USE PERMIT NO. 201400031 14374 TELEGRAPH ROAD (APN: 8030-002-043)

Hearing Officer John Calas, by his action of **October 21, 2014**, has **APPROVED** the above-referenced project. Enclosed are the Hearing Officer's Findings and Conditions of Approval. Please carefully review each condition. This approval is <u>not effective</u> until the appeal period has ended and the required documents and applicable fees are submitted to the Regional Planning Department (see enclosed Affidavit of Acceptance Instructions).

The applicant or any other interested persons may appeal the Hearing Officer's decision. The appeal period for this project will end at 5:00 p.m. on **November 4, 2014. Appeals must be delivered in person.** 

Appeals:

To file an appeal, please contact:

Regional Planning Commission, Attn: Commission Secretary

Room 1350, Hall of Records

320 West Temple Street, Los Angeles, CA 90012

(213) 974-6409

Upon completion of the appeal period, the notarized Affidavit of Acceptance and any applicable fees must be submitted to the planner assigned to your case. In addition, any applicable CEQA fees for the Department of Fish and Wildlife shall be paid, and a Notice of Determination, if applicable, must be filed with the County Clerk according to the instructions with the enclosed Affidavit of Acceptance. Please make an appointment to ensure that processing will be completed in a timely manner. Failure to submit these documents and applicable fees within 60 days will result in a referral to Zoning Enforcement for further action.

For questions or for additional information, please contact Jeantine Nazar of the Zoning Permits East Section at (213) 974-6435, or by email at jnazar@planning.lacounty.gov. Our office hours are Monday through Thursday, 7:30 a.m. to 5:30 p.m. We are closed on Fridays.

Sincerely,

DEPARTMENT OF REGIONAL PLANNING

Richard J. Bruckner

Maria Masis, Supervising Regional Planner

Zoning Permits East Section

Enclosures: Findings, Conditions of Approval, Affidavit of Acceptance (Permittee's Completion),

c: DPW (Building and Safety); Zoning Enforcement

MM: JN

# FINAL FINDINGS OF THE HEARING OFFICER AND ORDER COUNTY OF LOS ANGELES PROJECT NO. R2014-00692 -(1) CONDITIONAL USE PERMIT NO. 201400031

- 1. The Los Angeles County ("County") Hearing Officer conducted a duly-noticed public hearing in the matter of Conditional Use Permit No. 201400031 ("CUP") on October 21, 2014.
- 2. The permittee, Verizon Wireless ("permittee"), requests the CUP to authorize the continued operation and maintenance of a wireless telecommunications facility (WTF) ("Project") on a property located at 14374 Telegraph Road in the unincorporated community of South Whittier Sunshine Acres ("Project Site") in the C-3-BE zone pursuant to Los Angeles County Code ("County Code") Section 22.28.210.
- 3. The project is a request for a CUP in order to authorize the continued operation and maintenance of an existing (WTF), containing a 75-foot-high monopine with twelve (12) panel antennas mounted at 57 feet with related ground mounted equipment cabinets located in a 490-square-foot lease area enclosed within an existing 8-foot-high chain link fence. The lease area is located at the northwest corner of the lot.
- 4. The Project Site is 0.34 gross acres in size and consists of two legal lots tied together. The Project Site is rectangular in shape with flat topography and is developed with a 2,229 square-foot retail dairy store.
- 5. The Project Site is located in the Sunshine Acres Zoned District and is currently zoned B-3-BE.
- 6. The Project Site is located within the Low Density Residential land use category of the Countywide General Plan Land Use Policy Map.
- 7. The subject property is zoned C-3-BE (Unlimited Commercial-Billboard Exclusion). Surrounding Zoning within a 500-foot radius includes:

North: C-3-BE

South: R-3-30U (Unlimited Multiple Residence-30 units per acre) and A-1(Light

Agricultural)

East: C-3-BE West: C-3-BE

8. The subject property is developed with a retail store and a wireless facility. Surrounding properties are developed as follows:

North: Los Angeles School District Training Academy

South: Residential East: Auto Service

West: Mini-mall

- 9. The request for the operation, maintenance and construction of the subject WTF was obtained through three different CUPs:
  - a. REA200900083-Approved the co-location of Clearwire antennas at 61 feet high on September 10, 2009.
  - b. CUP 200500092/R2005-01763-Approved the construction, operation and maintenance of a 75-foot monopine to replace the existing 65-foot monopine. This project accommodates the co-location of Sprint at 67 feet high, and T-Mobile at 50 feet high. This grant will terminate on September 20, 2025.
  - c. CUP 200400020/R2004-00240-Approved the construction, operation, and maintenance of a 65-foot monopine to replace the existing 35-foot monopole and associated antennas and equipment cabinets. This project allowed the colocation of Cingular and Verizon and expires on December 21, 2014. CUP201400031 is a request to extend the terms of the grant for this CUP.
  - d. CUP 98-017-Approved the construction, operation, and maintenance, of an unmanned (WTF) consisting of a 35-foot monopole with associated antennas and equipment cabinets for Nextel on May 5, 1998 and expired on May 5, 2008. The applicant has not filed for a renewal.
- 10. The prior Exhibit "A" approvals show that Sprint antennas are mounted at 67 feet high, Verizon at 57 feet, T-Mobile at 50 feet and Nextel at 35 feet high. Clearwire antennas are no longer mounted on the monopine. The antennas are camouflaged with pine fronds and painted green to match the existing. Sprint and T-Mobile antennas were approved with pine needle socks.
- 11. The site plan depicts a 15,000 square-foot (100'x150') parcel containing a 2,229-square-foot retail store. The plan shows two (2) lease areas: the first is located at the southwest corner of the lot, and contains the monopine and the appurtenant equipment, including Verizon cabinets, the second is located behind the grocery store accommodating the equipment shelter for the other carriers. retail store and contains additional equipment cabinets. The antenna layout plan shows the existing three sector panel antennas with four antennas per sector. The applicant is not proposing any changes to the existing WTF antennas on the plans. The elevation plan shows that Verizon Wireless panel antennas are mounted at the second range from the top level at 57 feet high. The lease area is camouflaged with trees and slats, and has access from two (2) separate chain link gates.
- 12. The subject wireless facility is accessed form Telegraph Road to the north through an easement driveway. The retail store includes two separate driveways for ingress and egress.
- 13. Section 22.52.1220 of the County Code determines parking requirements for uses that are not specified and requires that parking shall be provided in an amount which

the director finds adequate to prevent traffic congestion and excessive on-street parking. The proposed wireless telecommunications facility will be unmanned and will require periodic maintenance visits, typically once a month. The retail store parking lot will accommodate the required parking space for maintenance vehicles.

- 14. Prior to the Hearing Officer's public hearing on the Project, Regional Planning staff determined that the Project qualified for a Class 1, Existing Facilities, categorical exemption from the California Environmental Quality Act (Public Resources Code section 21000, et seq.) ("CEQA"), the State CEQA Guidelines, and the Environmental Document Reporting Procedures and Guidelines for the County, because the Project involved the continued operation and maintenance of a wireless facility with no expansion of use beyond that which was previously existing
- 15. Pursuant to the provisions of sections 22.60.174 and 22.60.175 of the Zoning Code, the community was appropriately notified of the Project's public hearings by mail, newspaper, and property posting.
- 16. The Federal Communications Commission (FCC) sets standards for safe human exposure to non-ionizing electromagnetic radiation. The conditions of approval require written verification that the proposed facility's radio-frequency radiation and electromagnetic field emissions will fall within the adopted FCC standards for safe human exposure to such forms of non-ionizing electromagnetic radiation when operating at full strength and capacity for the lifetime of this conditional use permit. The applicant has provided a statement of compliance with FCC/FAA.
- 17. Pursuant to the 1996 Telecommunications Act, local jurisdictions are preempted from considering radio frequency emissions, when regulating WTFs, as long as such facilities comply with FCC regulations.
- 18. Prior to Hearing Officer's public hearing, the Department of Regional Planning ("Regional Planning") staff has not received any comments from the public in favor or against the project.
- 19. A duly noticed public hearing was held on October 21, 2014 before the Hearing Officer. The applicant's representative, Aaron Whiting, presented testimony in favor of the request and answered questions presented by the Hearing Officer. There being no further testimony, the Hearing Officer closed the public hearing and adopted the recommended changes by staff and agreed to by the applicant.
- 20. The Hearing Officer finds that the existing wireless facility will improve communication network for the residents and businesses in the area by providing enhanced service networks. Therefore, consistent with the permitted uses of the underlying land use category.
- 21. The Hearing Officer finds that the project is compliant with the department WTF standards for height, which requires that the ground mounted facility not to exceed a maximum height of 75 feet.

- 22. The Hearing Officer finds that the project is compliant with the department WTF standards for design. Wireless facilities are required to camouflage the antennas to minimize visual impacts and to provide appropriate screening. The existing WTF is on an existing monopine structure and the antennas are camouflaged with pine fronds. The lease area is enclosed by a chain link fence.
- 23. The Hearing Officer finds that the existing retail store parking lot will satisfy the parking requirement for the wireless telecommunications facility.
- 24. The proposed WTF is consistent with the General Plan policy by providing high quality emergency response service and assist the local residents and businesses in emergency situations. Therefore, the Hearing Officer finds that the proposed use with the attached conditions will be consistent with the adopted Countywide General Plan.
- 25. The project provides important telecommunications infrastructure to the community, and uses camouflage techniques to minimize visual impacts to the site. Therefore, the Hearing Officer finds that the proposed use at the site will not have a substantial impact on the surrounding environment and will not adversely affect the health, peace, comfort or welfare of persons residing or working in the surrounding area, will not be materially detrimental to the use, enjoyment or valuation of property of other persons located in the vicinity of the site, and will not jeopardize, endanger or otherwise constitute a menace to the public health, safety or general welfare.
- 26. The existing WTF was approved in 2005 and was compliant with all applicable zoning development standards set forth in the County Code. The project is also compliant with the Department's development guidelines for wireless facilities related to height and design. Therefore, the Hearing Officer finds that the proposed site is adequate in size and shape to accommodate the yards, walls, fences, parking and loading facilities, landscaping and other development features prescribed in Title 22, or as is otherwise required in order to integrate said use with the uses in the surrounding area.
- 27. The access to the site is from Telegraph Road, a major thoroughfare. Therefore, the Hearing Officer finds that the proposed site is adequately served by highways or streets of sufficient width and improved as necessary to carry the kind and quantity of traffic such use would generate, and by other public or private service facilities as are required.
- 28. The Hearing Officer finds that to ensure continued compatibility between the Project and the surrounding land uses, it is necessary to limit the Conditional Use Permit to 15 years.
- 29. The Hearing Officer finds that pursuant to sections 22.60.174 and 22.60.175 of the County Code, the community was properly notified of the public hearing by mail, newspaper, and property posting. Additionally, the Project was noticed and case materials were available on Regional Planning's website and at libraries located in

the vicinity of the South Whittier – Sunshine Acres community. On September 27, 2014, a total of 53 Notices of Public Hearing were mailed to all property owners as identified on the County Assessor's record within a 500-foot radius from the Project Site, as well as five (5) notices to those on the courtesy mailing list for the Sunshine Acres Zoned District and to any additional interested parties.

30. The location of the documents and other materials constituting the record of proceedings upon which the Hearing Officer's decision is based in this matter is at the Los Angeles County Department of Regional Planning, 13th Floor, Hall of Records, 320 West Temple Street, Los Angeles, California 90012. The custodian of such documents and materials shall be the Section Head of the Zoning Permits East Section, Department of Regional Planning.

## BASED ON THE FOREGOING, THE HEARING OFFICER CONCLUDES THAT:

- The proposed use with the attached conditions will be consistent with the adopted General Plan.
- The proposed use at the site will not adversely affect the health, peace, comfort or welfare of persons residing or working in the surrounding area, will not be materially detrimental to the use, enjoyment or valuation of property of other persons located in the vicinity of the site, and will not jeopardize, endanger or otherwise constitute a menace to the public health, safety or general welfare.
- The proposed site is adequate in size and shape to accommodate the yards, walls, fences, parking and loading facilities, landscaping and other development features prescribed in this Title 22, or as is otherwise required in order to integrate said use with the uses in the surrounding area.
- The proposed site is adequately served by highways or streets of sufficient width and improved as necessary to carry the kind and quantity of traffic such use would generate, and by other public or private service facilities as are required.

## THEREFORE, THE HEARING OFFICER:

- 1. Finds that the Project is exempt from the California Environmental Quality Act pursuant to Section 15301 of the State CEQA Guidelines (Class 1, Existing Facilities categorical exemption); and
- 2. Approves Conditional Use Permit Number 201400031, subject to the attached conditions.

MM: JN

October 21, 2014

c: Zoning Enforcement, Building and Safety office

## FINAL CONDITIONS OF APPROVAL COUNTY OF LOS ANGELES PROJECT NO. R2014-00692-(1) CONDITIONAL USE PERMIT NO. 201400031

## PROJECT DESCRIPTION

The project is a request for a conditional use permit in order to authorize the continued operation and maintenance of a wireless telecommunications facility containing a 75-foot-high monopine with panel antennas and equipment cabinets are subject to the following conditions of approval:

### **GENERAL CONDITIONS**

- Unless otherwise apparent from the context, the term "permittee" shall include the applicant, owner of the property, and any other person, corporation, or other entity making use of this grant.
- 2. This grant shall not be effective for any purpose until the permittee, and the owner of the subject property if other than the permittee, have filed at the office of the Los Angeles County ("County") Department of Regional Planning ("Regional Planning") their affidavit stating that they are aware of and agree to accept all of the conditions of this grant, and that the conditions of the grant have been recorded as required by Condition No. 7, and until all required monies have been paid pursuant to Condition No. 10. Notwithstanding the foregoing, this Condition No. 2 and Condition Nos. 4, 5, and 9 shall be effective immediately upon the date of final approval of this grant by the County.
- 3. Unless otherwise apparent from the context, the term "date of final approval" shall mean the date the County's action becomes effective pursuant to Section 22.60.260 of the County Code.
- 4. The permittee shall defend, indemnify, and hold harmless the County, its agents, officers, and employees from any claim, action, or proceeding against the County or its agents, officers, or employees to attack, set aside, void, or annul this permit approval, which action is brought within the applicable time period of Government Code Section 65009 or any other applicable limitations period. The County shall promptly notify the permittee of any claim, action, or proceeding and the County shall reasonably cooperate in the defense. If the County fails to promptly notify the permittee of any claim, action, or proceeding, or if the County fails to cooperate reasonably in the defense, the permittee shall not thereafter be responsible to defend, indemnify, or hold harmless the County.
- 5. In the event that any claim, action, or proceeding as described above is filed against the County, the permittee shall within ten days of the filing make an initial deposit with Regional Planning in the amount of up to \$5,000.00, from which actual costs and expenses shall be billed and deducted for the purpose of defraying the costs or expenses involved in Regional Planning's cooperation in the defense, including but not limited to, depositions, testimony, and other assistance provided to permittee or permittee's counsel.

If during the litigation process, actual costs or expenses incurred reach 80 percent of the amount on deposit, the permittee shall deposit additional funds sufficient to bring the balance up to the amount of \$5,000.00. There is no limit to the number of supplemental deposits that may be required prior to completion of the litigation.

At the sole discretion of the permittee, the amount of an initial or any supplemental deposit may exceed the minimum amounts defined herein. Additionally, the cost for collection and duplication of records and other related documents shall be paid by the permittee according to County Code Section 2.170.010.

- 6. If any material provision of this grant is held or declared to be invalid by a court of competent jurisdiction, the permit shall be void and the privileges granted hereunder shall lapse.
- 7. Prior to the use of this grant, the permittee, or the owner of the subject property if other than the permittee, shall record the terms and conditions of the grant in the office of the County Registrar-Recorder/County Clerk ("Recorder"). In addition, upon any transfer or lease of the property during the term of this grant, the permittee, or the owner of the subject property if other than the permittee, shall promptly provide a copy of the grant and its conditions to the transferee or lessee of the subject property.
- 8. This grant shall terminate on October 21, 2029. Entitlement to use of the property thereafter shall be subject to the regulations then in effect. If the permittee intends to continue operations after such date, whether or not the permittee proposes any modifications to the use at that time, the permittee shall file a new Conditional Use Permit application with Regional Planning, or shall otherwise comply with the applicable requirements at that time. Such application shall be filed at least six (6) months prior to the expiration date of this grant and shall be accompanied by the required fee. In the event that the permittee seeks to discontinue or otherwise change the use, notice is hereby given that the use of such property may require additional or different permits and would be subject to the then-applicable regulations.
- 9. This grant shall expire unless used within ninety (90) days from the date of final approval of the grant January 21, 2015. A single thirty (30) day time extension may be requested in writing and with the payment of the applicable fee prior to such expiration date. For the purposes of this provision, continued operation and maintenance of the wireless telecommunications facility and satisfaction of Condition No. 2 shall be considered use of this grant.
- 10. The subject property shall be maintained and operated in full compliance with the conditions of this grant and any law, statute, ordinance, or other regulation applicable to any development or activity on the subject property. Failure of the permittee to cease any development or activity not in full compliance shall be a violation of these conditions. Inspections shall be made to ensure compliance with the conditions of this grant as well as to ensure that any development undertaken

on the subject property is in accordance with the approved site plan on file. The permittee shall deposit with the County the sum of \$1,600.00. The deposit shall be placed in a performance fund, which shall be used exclusively to compensate Regional Planning for all expenses incurred while inspecting the premises to determine the permittee's compliance with the conditions of approval. The fund provides for Eight (8) biennial (one every other year) inspections. Inspections shall be unannounced.

If additional inspections are required to ensure compliance with the conditions of this grant, or if any inspection discloses that the subject property is being used in violation of any one of the conditions of this grant, the permittee shall be financially responsible and shall reimburse Regional Planning for all additional enforcement efforts necessary to bring the subject property into compliance. The amount charged for additional inspections shall be \$200.00 per inspection, or the current recovery cost at the time any additional inspections are required, whichever is greater.

- 11. Notice is hereby given that any person violating a provision of this grant is guilty of a misdemeanor. Notice is further given that the Regional Planning Commission ("Commission") or a Hearing Officer may, after conducting a public hearing, revoke or modify this grant, if the Commission or Hearing Officer finds that these conditions have been violated or that this grant has been exercised so as to be detrimental to the public's health or safety or so as to be a nuisance, or as otherwise authorized pursuant to Chapter 22.56, Part 13 of the County Code.
- 12. All development pursuant to this grant must be kept in full compliance with the County Fire Code to the satisfaction of said department.
- 13. All development pursuant to this grant shall conform with the requirements of the County Department of Public Works to the satisfaction of said department.
- 14. All development pursuant to this grant shall comply with the requirements of Title 22 of the County Code and of the specific zoning of the subject property, unless specifically modified by this grant, as set forth in these conditions, including the approved Exhibit "A," or a revised Exhibit "A" approved by the Director of Regional Planning ("Director").
- 15. The permittee shall maintain the subject property in a neat and orderly fashion. The permittee shall maintain free of litter all areas of the premises over which the permittee has control.
- 16. All structures, walls and fences open to public view shall remain free of graffiti or other extraneous markings, drawings, or signage that was not approved by Regional Planning. These shall include any of the above that do not directly relate to the business being operated on the premises or that do not provide pertinent information about said premises. The only exceptions shall be seasonal decorations or signage provided under the auspices of a civic or non-profit organization.

In the event of graffiti or other extraneous markings occurring, the permittee shall remove or cover said markings, drawings, or signage within 24 hours of notification of such occurrence, weather permitting. Paint utilized in covering such markings shall be of a color that matches, as closely as possible, the color of the adjacent surfaces.

- 17. The subject property shall be developed and maintained in substantial conformance with the plans marked Exhibit "A." If changes to any of the plans marked Exhibit "A" are required as a result of instruction given at the public hearing, **Three (3) copies** of a modified Exhibit "A" shall be submitted to Regional Planning by **December 21, 2014**.
- 18. In the event that subsequent revisions to the approved Exhibit "A" are submitted, the permittee shall submit **Three (3) copies of** the proposed plans to the Director for review and approval. All revised plans must substantially conform to the originally approved Exhibit "A". All revised plans must be accompanied by the written authorization of the property owner(s) and applicable fee for such revision.

## PERMIT SPECIFIC CONDITIONS

- 19. The facility shall be operated in accordance with regulations of the State Public Utilities Commission.
- 20. The permittee shall provide upon request to the Zoning Enforcement Section of Regional Planning written certification that the radio frequency electromagnetic emissions levels comply with adopted Federal Communications Commission (FCC) limitations for general population/uncontrolled exposure to such emissions when operating at full strength and capacity. If other WTFs are located on the subject property or on adjacent parcels, the aforementioned report shall include the radio frequency electromagnetic emissions of said WTFs.
- 21. Insofar as is feasible, the permittee shall cooperate with any subsequent applicants for wireless communications facilities in the vicinity with regard to possible colocation. Such subsequent applicants will be subject to the regulations in effect at that time.
- 22. Any proposed WTF that will be co-locating on the proposed facility will be required to provide upon request the same written verification of emissions and include the cumulative radiation and emissions of all such facilities to the Zoning Enforcement Section of Regional Planning.
- 23. All structures shall conform to the requirements of the Division of Building and Safety of Public Works or other appropriate agency and obtain an encroachment permit if deemed necessary.
- 24. External lighting, including security lighting, shall be on motion sensors, be of low intensity, fully shielded and directed away from any adjacent residences. Pole mounted lighting is prohibited on the leasehold unless the facility is disquised as a

- light pole. Antenna lighting is prohibited. Beacon lights are prohibited unless required by the FAA.
- 25. If the subject property is adjacent to residences, construction and maintenance of the facility shall be limited to the hours of 9:00 AM to 5:00 PM, Monday through Friday. Emergency repairs of the facility may occur at any time.
- 26. The maximum height of the facility shall not exceed 75 feet above the ground level.
- 27. Placement and height of all pole mounted equipment shall be in substantial conformance with that shown on said Exhibit "A". The facility shall be maintained as depicted in the photo simulations presented at the public hearing.
- 28. One parking space for maintenance vehicles shall be provided. The space does not have to be dedicated solely to maintenance vehicles. Maintenance vehicles shall not block access to driveways or garages.
- 29. The permittee shall maintain current contact information with the Zoning Enforcement Section of Regional Planning.
- 30. The finished surface of the facility shall not be glossy or reflective in nature unless such finish is necessary to blend into existing design features. The finish shall be graffiti-resistant and shall have a color that blends in with the immediately surrounding environment.
- 31. The facility shall be maintained in good condition and repair, and shall remain free of: general dirt and grease; chipped, faded, peeling or cracked paint; trash, debris, litter, graffiti and other forms of vandalism; cracks, dents, blemishes and discolorations; visible rust or corrosion on any unpainted metal areas. Any damage from any cause shall be repaired by the permittee within 30 days of notice. Weathered, faded or missing parts/materials used to disguise/camouflage the facility shall be maintained and/or replaced by the permittee within 30 days of notice. Provided landscaping shall be maintained at all times and shall be promptly replaced, if needed.
- 32. Upon request, the permittee shall submit annual reports to the Zoning Enforcement Section of Regional Planning to show compliance with the maintenance and removal conditions.
- 33. The project number, conditional use permit number and lease holder contact information shall be prominently displayed on the facility where it can be easily viewed at or near eye level.
- 34. Upon termination of this grant or after the construction of this facility, if the facility has ceased to operate; the permittee shall remove such facility and clear the site of all equipment within six months of the cease of operation date. The permittee shall restore the site as nearly as practicable to the condition prior to the installation of the subject facility.

## PROJECT SITE SPECIFIC CONDITIONS

- 35. This grant shall authorize an unmanned WTF consisting of twelve (12) panel antennas (four per sector), and associated wireless equipment.
- 36. Antennas shall be painted or covered to match their background (branches or trunk). The antennas shall not extend beyond the monopine branches or fronds. There shall be ample branch coverage to hide the antennas from view as effectively as possible. Faux bark cladding shall be provided from the ground to five feet beyond where the faux branches begin; above the faux bark shall be flat non-reflective brown paint to match the bark. The antennas shall be camouflaged by faux pine socks.
- 37. The landscaping within the lease area shall be maintained at all times.
- 38. Appurtenant equipment boxes shall be screened or camouflaged at all times.